

For *5th Congress of Polish Statistics*, Warsaw, Poland; 1–3 July 2025.

COMPARING INSTITUTIONAL PERFORMANCE

Nicholas T. Longford

SNTL Statistics Research and Consulting, London, UK

* Kolegium Analiz Ekonomicznych, SGH, Warszawa

Mohn Centre for Children's Health and Wellbeing, Imperial College London

`sntl@ntl.co.uk, nlongf@sgh.waw.pl`

Keywords:

Administrative database; audit; causal inference;
decision theory; league table; report card and dashboard.

Introduction

Institutions — hospitals, schools, local authorities, police units

Data sources — routinely collected data for accounting

Performance — outcome measures

— indicators of processes and outcomes

Comparisons — against set standards, best – worst (your neighbours),
against last year, league tables

Annual **audit reports**; report cards

— involving all stakeholders and the general public

Institutions' responses:

action plans, explanations, proposals for changes

Statistical methods

Afinity to small-area estimation

small areas (households/districts) — institutions (clients/hospitals)

Comparison of means and proportions

random coefficient models

causal inference — ‘What if ...’ (*counterfactual*)

decision theory — ... *consequences* of inferential errors

methods for constructing league tables

Emphasis on graphical presentation

dissemination of statistical principles (uncertainty/chance)

incorporation of perspectives, value judgements and remits

The setting

Institutions $j = 1, \dots, m$; their clients $i = 1, \dots, n_j$

outputs or outcomes y_{ij} defined on an ordinal scale (or binary)

sample means \bar{y}_j — unbiased estimators of means/proportions μ_j

Q. Which institutions

- satisfy a standard $\mu_j > S$; fail to satisfy this standard
- are as good as the best; are as poor as the worst
- are outliers

The perspective:

- more liberal with praise
- higher statistical standard for pointing out deficiencies

League tables

The rank of institution j :

$$r(\mu_j | \boldsymbol{\mu}) = 1 + \sum_{h \neq j} I(\mu_j < \mu_h) \quad (I = 0/1)$$

Estimate each summand by (Bayes/posterior) $P(\mu_j < \mu_h | \hat{\boldsymbol{\mu}})$

Standard error — Laird and Louis (1987)

Plausible ranks — \sim confidence intervals for the (integer) ranks

Adaptations of winner relegation, and similar labels

Which institution should I go to when I need a service?

Uniform standards — there should be no postcode lottery.

Good service is a common good — a concern for all public

Application of causal inference

Potential outcomes framework:

Every client has a potential outcome for each institution

Define a synthetic set of clients — a *template*

How would each institution perform on this template?

fair comparisons

How would institution A fare if it had clients from institution B?

relevant comparison

League tables: Compare A with B; compare B with A (home & away)

— score these comparisons

A *league table* based on the scores

Making decisions

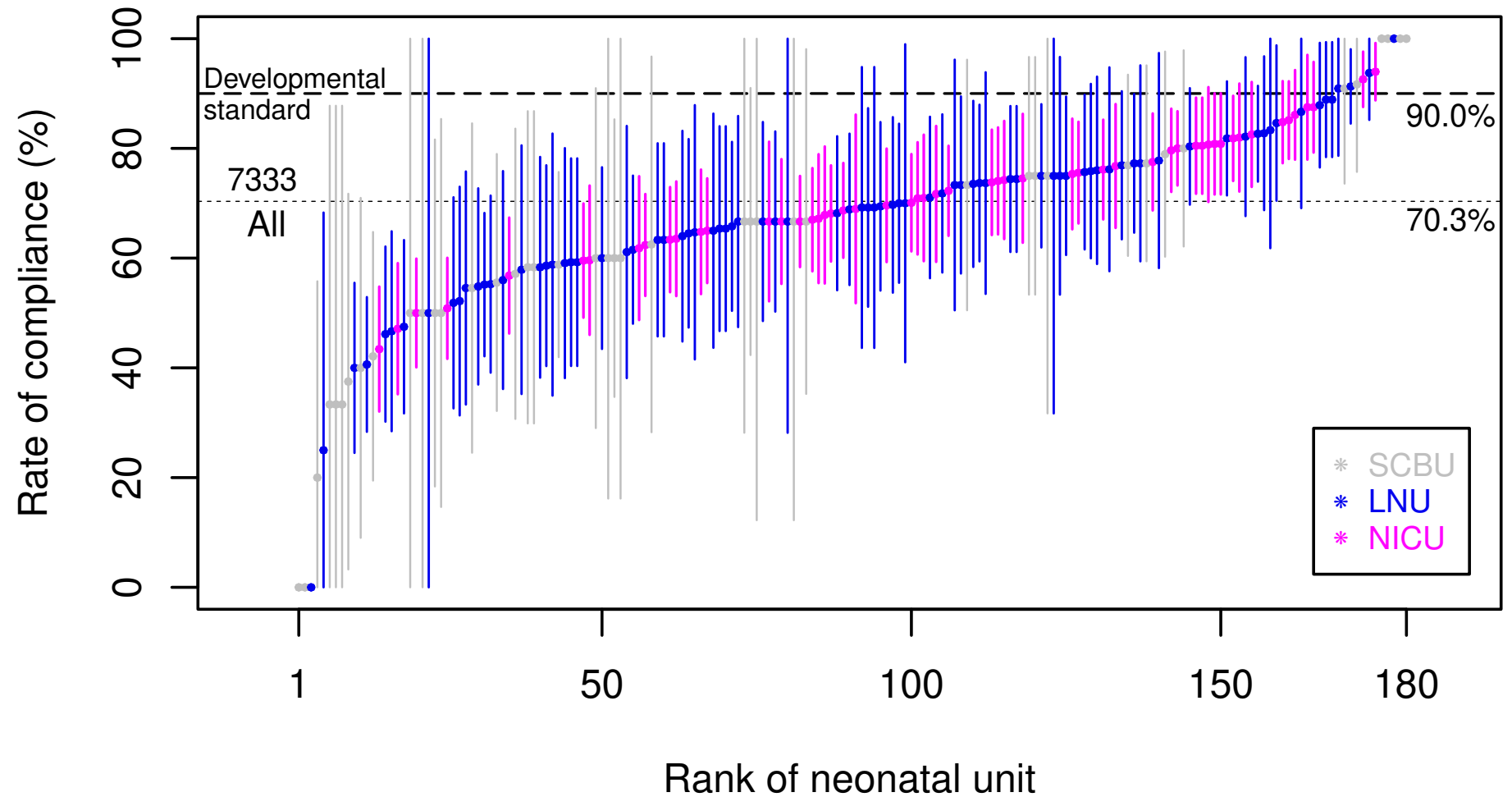
A decision has consequences — win/loss

minimise the expected (posterior) loss

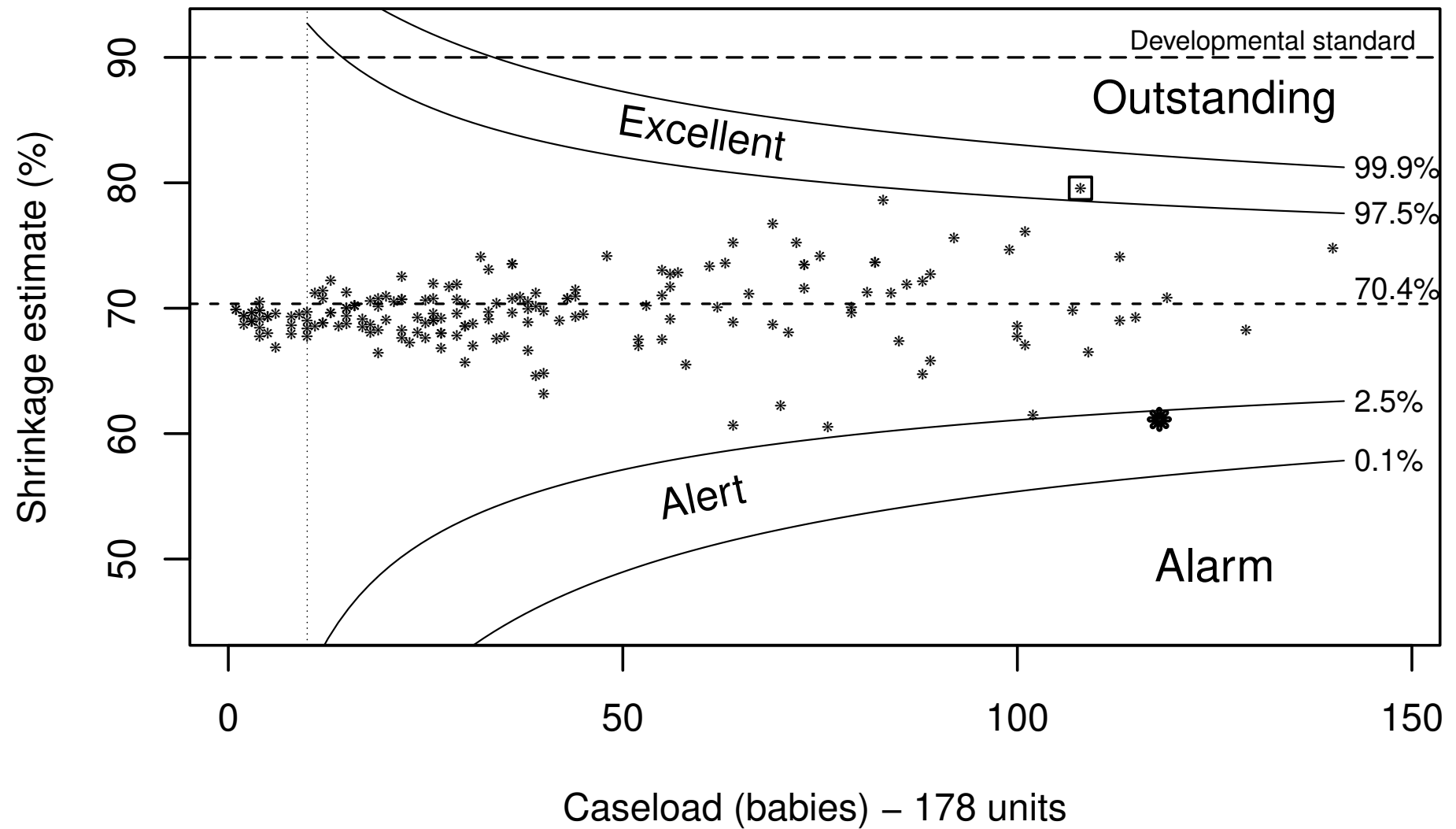
The loss matrix (example)

		Verdict		
		Smaller	\sim Equal	Larger
Truth:	Smaller	0	2	5
	\sim Equal	1	0	2
	Larger	3	1	0

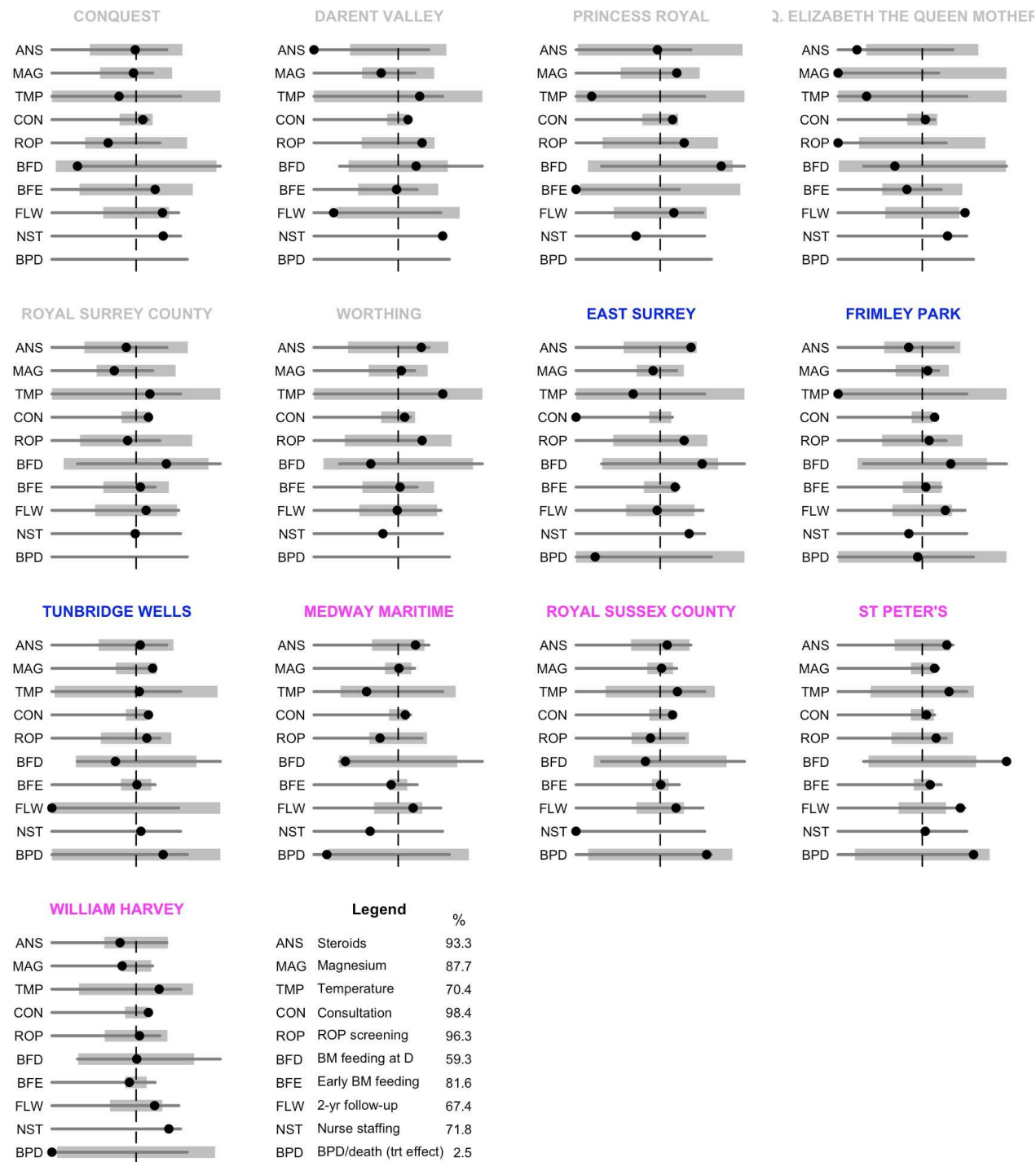
— combined with *sensitivity analysis*

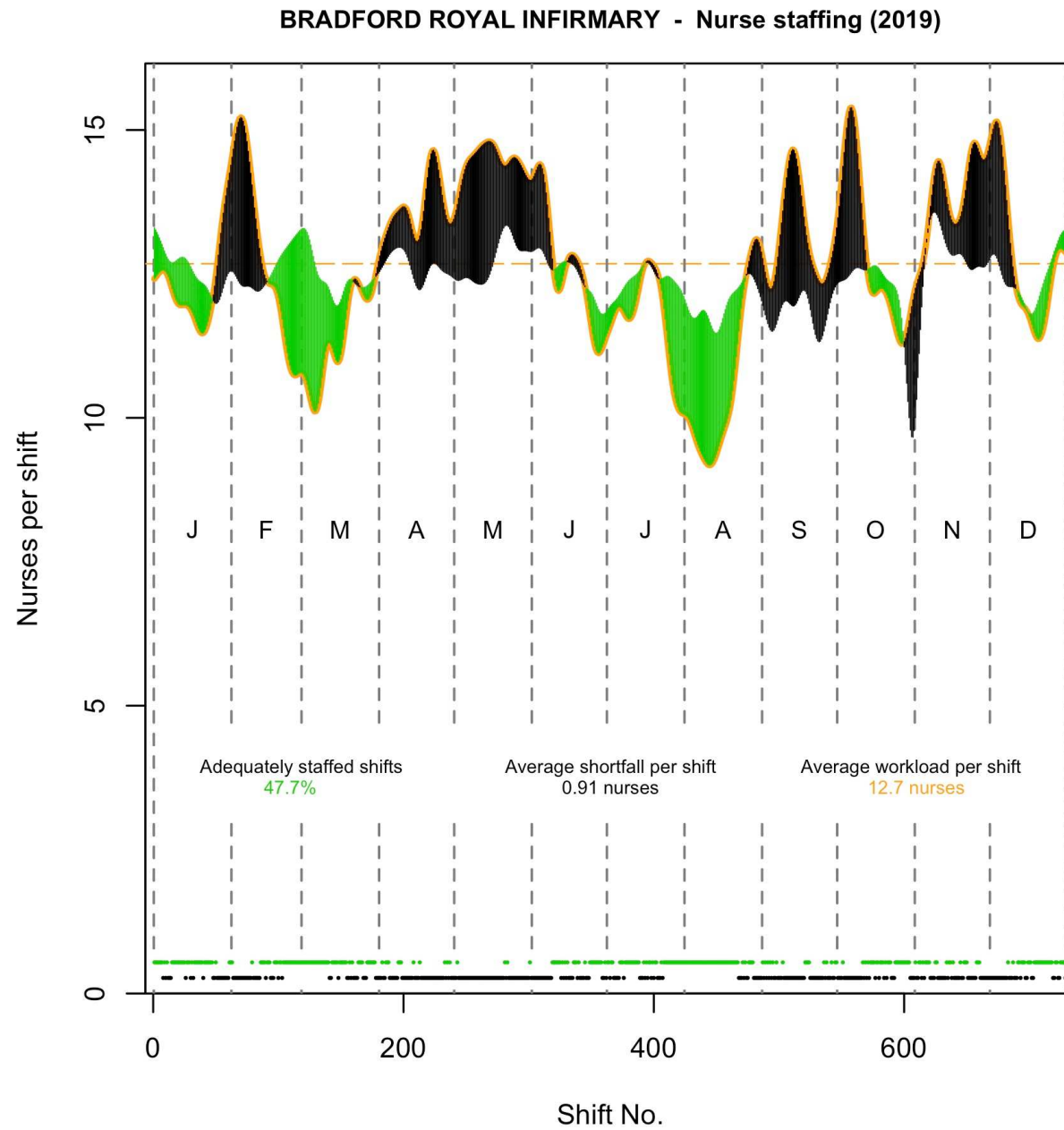


National Neonatal Audit Programme (NNAP) 2020.
 Timely measurement of temperature upon admission
 — (hospital) unit-level analysis. Caterpillar plot.



NNAP 2020. Timely measurement of temperature upon admission — (hospital) unit-level analysis. Funnel plot.





NNAP 2020. Adequacy of nurse staffing.

References

- Aitkin, M., and Longford, N.T. (1986). Statistical modelling of school effectiveness studies *Journal of the Royal Statistical Society Series A* **149**, 1–43.
- Imbens, G.W., and Rubin, D.B. (2015). *Causal Inference for Statistics, Social and Biomedical Sciences. An Introduction*. Cambridge University Press, New York.
- Laird, N.M., and Louis, T.A. (1987). Empirical Bayes ranking methods. *Journal of Educational Statistics* **14**, 29–46.
- Longford, N.T. (2020). Performance assessment as an application of causal inference. *Journal of the Royal Statistical Society Series A* **183**, 1363–1385.
- Longford, N.T. (2021). *Statistics for Making Decisions*. Chapman and Hall/CRC, New York.
- Longford, N.T. (2025a). Statistical balancing as an unconstrained optimisation problem. *Australian and New Zealand Journal of Statistics* **67**; to appear.
- Longford, N.T. (2025b). Small-area estimation — a confusion of paradigms. Submitted.

Rosenbaum, P.R. (2020). *Design of Observational Studies*. 2nd ed. Springer-Verlag, New York.

Royal College of Paediatrics and Child Health (2024). *National Neonatal Audit Programme — Summary report on 2023 data*. RCPCH, London, UK.

Rubin, D.B. (2008). For objective causal inference, design trumps analysis. *Annals of Applied Statistics* **3**, 808–840.

Silber, J.H., Rosenbaum, P.R., Ross, R.N., Ludwig, J.M., Wang, W., Niknam, B.A., Mukherjee, N., Saynisch, P.A., Even-Shoshan, O., Kelz, R.R. and Fleisher, L.A. (2014). Template matching for auditing hospital cost and quality. *Health Services Research* **49**, 1446–1474.

Spiegelhalter, D.J. (2005). Funnel plots for comparing institutional performance. *Statistics in Medicine* 24, 1185–1202.

THANK YOU

DZIĘKUJĘ BARDZO